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UNITED STATES INTELLIGENCE BOARD

SECURITY COMMITTEE

SECOM-M-169
21 February 1975

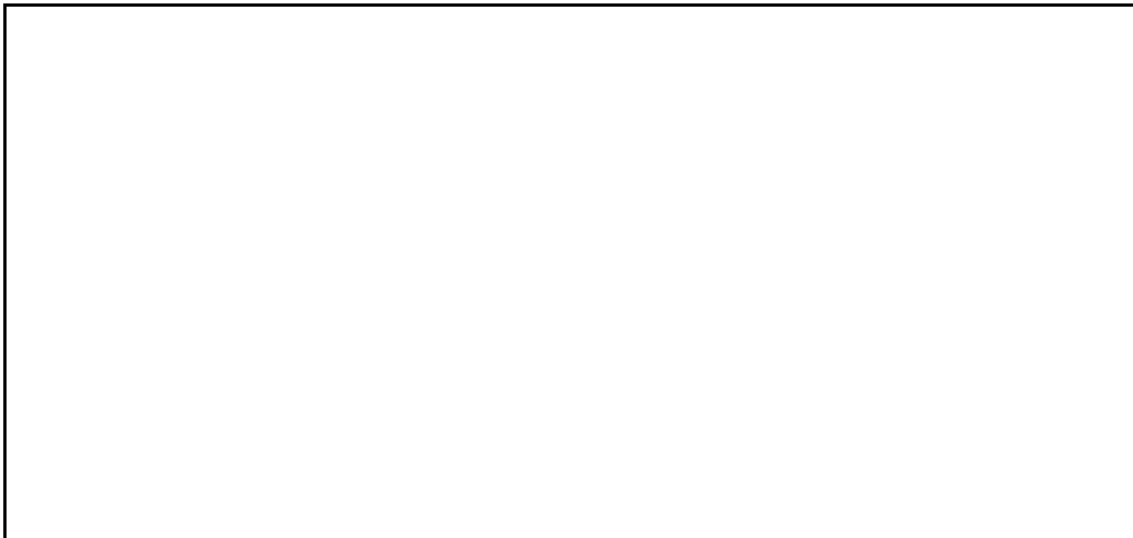
Minutes
One Hundred Sixty-Ninth Meeting
Tuesday, 18 February 1975, 1000 to 1200 Hours
Room 6E-0708, CIA Headquarters

25X1



Chairman
Presiding

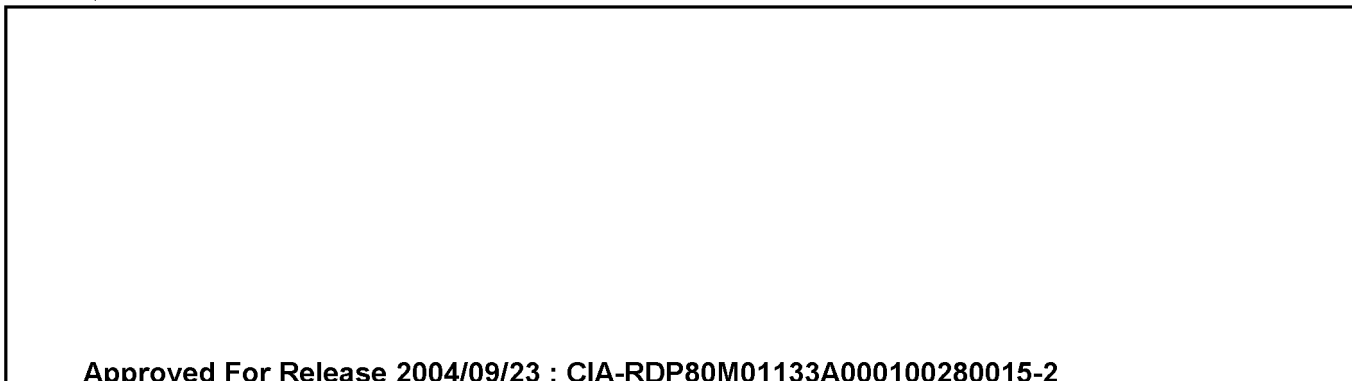
MEMBERS AND ALTERNATES PRESENT



25X1

ALSO PRESENT

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(unless impossible, insert date or event)

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ALSO PRESENT (CONT)



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25X1 Preliminaries []

25X1 (a) The Chairman mentioned that he had been requested to participate in [] Ad Hoc Coordinating Group on Congressional Investigations for purposes of preparing security guidelines for submission to Select Committees. [] 25X1 requested CIA, FBI, NSA, DIA and ERDA to provide representation in the drafting of the guidelines which were presented to [] on 5 February. At the USIB meeting on 6 February, Mr. Colby "noted that the Security Committee of USIB had prepared some suggestions on the security issues of the inquiry which would be provided to Senator Church and commended the Security Committee for a very thorough job." An unsuccessful attempt was made on 6 February to gain coordination on the 5 February draft version. The guides were discussed and modified at the 7 February meeting of [] Ad Hoc Group.

25X1 [] met with Mr. William G. Miller, Staff Director of the Senate Select Committee, on 10 February. Mr. Miller was furnished copies of the Guidelines for Protection of Information and Documents Furnished the Select Committee and the suggested secrecy agreement for personnel employed by or assigned to Select Committees. Mr. Miller was generally receptive to the guidelines paper but was noncommittal about adopting the secrecy agreement.

25X1 At the fourth meeting of the Ad Hoc Group on 14 February, copies of the revised security material were made available to members. Mr. Foster Collins, Treasury Department, suggested that it would be desirable to work into the secrecy agreement reference to applicable statutes which would help protect sensitive Treasury information which is not formally classified. [] 25X1 Department of Justice representative, agreed to develop language and to provide it to [] for inclusion in the secrecy agreement.

25X1 Copies of the security proposals were distributed to members of the Security Committee on 18 February 1975.

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(b) The Chairman also noted that USIB had accepted the Security Committee's study of "Dissemination of and Handling of Sensitive Intelligence Materials" including NIEs and SNIEs at its meeting of 24 January 1975. Slight changes were made to accommodate DIA's objections concerning coordination with NIOs on dissemination and prohibition against dissemination to senior intelligence schools. The modifications will now require the NIOs to note general patterns of dissemination and to bring to the DCI's attention anything unusual.

(c) The Chairman observed that General Wilson had thought the Committee's "A Study of Harassments and Provocations" noteworthy enough to have it disseminated to USIB Principals. This was done under a memorandum from the USIB Secretariat, USIB-D-9.4/3, dated 11 February 1975.

The Navy member asked if the review of the classification of the Harassment Study was completed. He was informed that not all responses had been received but that the effort was underway.

25X1 1. ☐ Approval of Minutes

Minutes of the 167th and 168th meetings were before the Committee for consideration.

25X1 The DIA member noted that he had provided copies of messages dealing with the ☐ spy ring discovered ☐ and had recommended that the Computer Security Subcommittee be tasked with providing an assessment of the spying activity to the Security Committee. He observed that this action was not noted in the minutes of the 167th meeting and requested this proposal be made a matter of record. The Chairman said that the messages had been forwarded to the Computer Security Subcommittee.

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[Secretary's Note: Members are requested to make an appropriate note in their copies of the minutes of the 167th meeting. The Computer Security Subcommittee will be tasked to report an assessment of the IBM spy ring to the Security Committee.]

Non-substantive changes were made in the minutes of the 168th meeting. There being no other changes offered, the minutes of the 167th and 168th meetings were approved.

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2. Report of the Chairmen of Subcommittees and Working Groups

25X1 (a) ☐ The Chairman of the Technical Surveillance Countermeasures Subcommittee reported that the last meeting of the TSCS had been held at the Interagency Training Center. The TSCS had met with the Staff and looked at the facility. The Chairman, TSCS, reported that he was impressed and recommended a visit by those of the Committee not familiar with the ITC.

25X1 ☐ The Chairman, TSCS, mentioned that their next meeting, scheduled for 1000 hours, 21 February, would include a presentation by the R&D Working Group on the Threat Assessment. Interested members were invited. The Chairman said that work was still proceeding on the telephone security paper. The Chairman introduced ☐ Department of State, who has been designated as the Executive Secretary, TSCS.

25X1 (b) ☐ Chairman, Compartmentation Subcommittee, reported that its fourth meeting was held on 11 February 1975. Agenda items included consideration of revisions of both DCID 1/7 and DCID 1/14.

25X1 ☐ DCID 1/7 had been the subject of attention of an ad hoc working group which prepared a sound revision in the course of three long meetings. The Subcommittee provided its members with copies of this revision at its 11 February meeting and set a deadline for response of 18 February. It was ☐ opinion that the revision is an acceptable document in terms of definitions and clarity. It is his expectation that this revision of DCID 1/7 will be provided to the Security Committee by the end of February.

25X1 ☐ In connection with efforts to revise DCID 1/14, the Compartmentation Subcommittee had run into some difficulties in resolving different opinions as to investigative requirements in light of tight economies and today's environment. Significant differences appeared between DIA and the uniformed services and other members of the community. A special working group to include representatives

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of OSD policy elements and the Defense Investigative Service has been established. The group will hold early meetings and concentrate efforts toward a definition of the investigative requirements of DCID 1/14. The Chairman of the Compartmentation Subcommittee expressed the expectation that this action will be completed in time to present the revised DCID 1/14 to the Security Committee during March 1975.

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[] The Chairman of the Security Committee commended the Compartmentation Subcommittee and its working group for its efforts. He recognized that the revision of the two DCIDs was not simple and that complexities required examination of many aspects before resolution of differing views could be achieved. The Security Committee Chairman expressed the opinion that the Subcommittee was doing an excellent job in trying to put these many issues together so as to offer the community a serviceable product.

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(c [] Chairman, Computer-Assisted Compartmentation Control System Working Group, reported that his working group had completed its paper on user requirements and submitted it to the computer specialists in CIA and DIA for cost factoring. Preliminary indications of the CIA Office of Joint Computer Services are that two alternative modes of implementation seem feasible; one deals with adoption of the CIA General Information Management System (GIMS) and the other calls for use of a dedicated mini-computer. Selection of either of these alternatives depends on what peripheral equipment is already available in the community. A report by the computer experts is anticipated by the middle of March. These feasibility studies will provide cost assessments and thus will permit the group to have a better realization of what it is facing.

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[] The Chairman of the Security Committee commended the efforts of this working group. He observed that the user requirements paper was a very understandable statement and should permit the computer experts to readily size the problem. The Chairman advised members of the Committee that it would be well for them to review this paper and be familiar with its contents since it would be up to

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the Committee to decide whether the study is worthwhile. The Chairman said that when the necessary information became available he wanted to be able to move rapidly to present recommendations to the USIB.

25X1 3. ☐ Status of Coordination of Draft Revision of Computer Security Policy Paper

The Computer Security Subcommittee had provided the Security Committee with copies of the revised Computer Security Policy Paper with the agreement of the Committee that it would conduct necessary coordination. The Chairman said that he would like to be able to get this paper to the Board in April and members agreed to expedite ongoing coordination efforts.

25X1 4. ☐ Discussion of FOIA Implementation

The Chairman mentioned that the USIB Information Notice which had been the subject of consideration by the Committee had run into coordination difficulties. Revisions to accommodate the objections are currently being worked on. Revisions do not require substantive changes but the draft will have to be recast to bring it up to date.

A general discussion followed during which the idea of additional meetings of General Counsels of the USIB and FOIA Coordinators was mentioned. The Chairman informed that the CIA General Counsel had disseminated a letter to USIB General Counsels. It discussed some features of the CIA regulations, including "defining out" of CIA records those records originated by another agency, the desirability of rapid coordination, and the issue of referrals. The letter also proposed that it may be useful to schedule a meeting of USIB General Counsels in the future. A copy of the CIA regulation was attached to the letter.

The Chairman mentioned that CIA had forwarded a copy of its regulation (he believed on 12 February) to be published in the Federal Register. In response to a question, the Chairman said that the CIA regulations provide that CIA will not act on FOI referrals from other

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departments. The Chairman then read the last two paragraphs of the CIA General Counsel's Letter to USIB General Counsels:

"3. Consistent with these objectives, CIA has drafted its regulation (copy attached) and is adopting implementing practices so as to avoid any CIA action on any document in its possession which is originated by another agency. Our regulation defines CIA records as not including any documents originating with another agency and we anticipate that our response to requesters generally will in no way refer to such documents. Similarly, our regulation is to provide that any request to another agency which that agency then transfers to CIA will not be regarded as an FOI request to CIA and we anticipate taking no direct action upon receiving any such transfer. We will of course be alerted to the fact that the transferred request may well be followed up by a direct request from the original requester which would qualify as an FOI request to CIA and to that extent transfer will have given us some useful lead time. As indicated, we think this approach is both necessary in order to accomplish the purposes of the Act and is helpful to the public.

"4. It is suggested that USIB members consider the adoption of similar approaches. We have mentioned this problem and our intended course of action to the Department of Justice in the course of the Justice preparation of its forthcoming 'Blue Book' and have specifically requested that the 'Blue Book' not preclude these approaches, and we are sending Justice a copy of this letter... We would welcome comments and it may become useful to schedule a meeting of USIB General Counsels in the near future."

In further discussions of the matter of referrals, the FBI member stated that it is his understanding that a basic point in the FBI guidelines will be that no agency should furnish a requester a document of another agency or an extract thereof without first consulting and having the approval of the other agency. The FBI member also said that he had heard that other departments and agencies had asked to meet with the FBI on plans for implementing the FOIA. He was of the opinion that if either the Security Committee or the CIA General Counsel proposed another early meeting of USIB General Counsels or FOI Coordinators, this might satisfy.

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It was the general consensus that the Security Committee would not schedule another meeting but that the Chairman would mention to the CIA General Counsel that the Committee believes a meeting such as mentioned in his letter would be an excellent idea.

The Chairman mentioned that the Security Committee itself could become involved in processing FOI requests and he suggested alternative ways of handling them. He mentioned the possibility of full meetings, meetings of selected members or telephone coordination. There appeared to be a consensus that selected members should be contacted as opposed to meetings of the full membership but it was agreed to wait to see what happened before adopting any formal procedure. The Chairman mentioned that while there would be a procedure in the USIB structure for handling requests (the USIB Secretariat will receive requests from the CIA FOI Coordinator and transmit them to the appropriate committee) there has not yet been a determination of the release/denial official or officials. It was the current thinking that an IC Staff representative, acting for the DCI, will be appointed.

The Chairman expressed the hope that all members would be alert to any FOI condition or procedure that might be of value if shared with others in the community. In this vein the Chairman offered the use of the Committee as a vehicle for the sharing of such information.

5. [U] Discussion of Declassification Guidelines

The Chairman referred to the 24 January 1975 draft of the Intelligence Community Guidelines for Declassification of Documents Containing Information Concerning Intelligence Sources and Methods and informed members that a copy had been provided to the ICRC at their request. It was also noted that some proposed changes had been received from the DIA and that Navy had some changes. Mr. Gambino was called on to address the changes in discussion with members.

In the ensuing discussion, Mr. Gambino reviewed the DIA proposed changes and satisfied the DIA member that the current wording adequately provides desired safeguards. DIA withdrew its

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suggested changes. The Navy member addressed what he saw as an unfortunate inclusion in the ICRC changes requiring Archives personnel to refer documents potentially requiring protection beyond the 30-year period to the responsible agency for final determination. The Navy viewed such a requirement as representing an undesirable administrative burden. The Navy proposed the following substitute sentence for the final sentence on page one of the Guides.

"When personally approved by the Head of an Agency as required by E.O. 11652, these guidelines are to be used to extend the classification of documents containing information requiring protection beyond 30 years as described in the following detailed guidance."

In the general discussion that followed, it was mentioned that a ruling had been sought on this matter from the Justice Department. In consideration of the fact that no time could be projected when Justice might advise on this point, and in the interest of moving ahead, it was proposed that the CIA member of the ICRC be asked to raise the issue at the forthcoming meeting of the ICRC. This approach was agreeable to the Navy member.

There were no other comments raised by members on the guidelines paper. The Chairman thanked Mr. Gambino for his efforts and asked him to follow through with the CIA member to the ICRC.

6. New Business [U]

(a) The NSA member proposed that the R&D Group be tasked to generate a report on advanced electronic methods of bomb detection techniques. The Chairman of the TSCS agreed to raise this with the R&D Group at a meeting on 21 February.

(b) The Navy member asked if his suggestion for tasking of the R&D Group had brought forth any response. The Chairman said that he had not been able to arrange for a discussion with appropriate personnel on this or on DIA's proposed revision of the Federal Alarm Specifications. He said that he would attempt to do so in the near future.

7. Next Meeting [U]

With approval of the members, the Chairman scheduled the next meeting for 18 March, 1000 hours, Room 6E0708, CIA Headquarters.

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Executive Secretary

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